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3 **Contemplating the future: Acting now on long-term monitoring to answer 2050's**
4 **questions**

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33 **Running title:** Long-term monitoring for 2050

34 **Abstract**

35 In 2050, which aspects of ecosystem change will we regret not having measured? Long-term
36 monitoring plays a crucial part in managing Australia's natural environment because time is a
37 key factor underpinning changes in ecosystems. It is critical to start measuring key attributes
38 of ecosystems – and the human and natural process affecting them – now, so that we can
39 track the trajectory of change over time. This will facilitate informed choices about how to
40 manage ecological changes (including interventions where they are required), and promote
41 better understanding by 2050 of how particular ecosystems have been shaped over time.
42 There will be considerable value in building on existing long-term monitoring programs
43 because this can add significantly to the temporal-depth of information.
44 The economic and social processes driving change in ecosystems are not identical in all
45 ecosystems, so much of what is monitored (and the means by which it is monitored) will
46 most likely target specific ecosystems or groups of ecosystems. To best understand the effects
47 of ecosystem-specific threats and drivers, monitoring also will need to address the economic
48 and social factors underpinning ecosystem-specific change. Therefore, robust assessments of
49 the state of Australia's environment will be best achieved by reporting on the ecological
50 performance of a representative sample of ecosystems over time.
51 Political, policy and financial support to implement appropriate ecosystem-specific
52 monitoring is a perennial problem. We suggest that the value of ecological monitoring will be
53 demonstrable, when plot-based monitoring data make a unique and crucial contribution to
54 Australia's ability to produce environmental accounts, environmental reports (e.g. the State of
55 the Environment, State of the Forests), and to fulfilling reporting obligations under
56 international agreements such as the Convention on Biological Diversity. This paper suggests
57 what must be done to meet Australia's ecological information needs in 2050.

58

59 **Keywords:** Ecosystem-specific monitoring, networks of monitoring sites, biodiversity
60 conservation, environmental management, adaptive monitoring, adaptive management,
61 Australian continent, environmental accounting.
62

63 Introduction

64 The planet is changing rapidly as a result of increasing human population; land, ocean
65 and climate transformations (IPCC & Editors 2013); and biodiversity loss (Butchart *et al.*
66 2010; Barnosky *et al.* 2012). The current rate of change is greater than at any previous period
67 known to science (Rockström *et al.* 2009; Hooper *et al.* 2012). Many predictions are being
68 made about the conditions likely to characterise the planet in the future (e.g.
69 <http://hsctoolkit.bis.gov.uk/The-tools.html>; KPMG International and The Mowat Centre
70 (2013)). Some authors refer to 2050 as being a “crunch-time” for humanity in terms of
71 dealing with the multiple demands of a large and resource-intensive human population and
72 rapidly dwindling natural resources (Turner 2008; Holloway 2012; Fulton 2013). But these
73 predicted trends need to be rigorously examined so that they can be validated, adapted or
74 dismissed (Andersen *et al.* 2014). That is, in addition to making predictions about change
75 based on models of unknown accuracy, we also need to measure **directly** what is changing,
76 how it is changing, and why it is changing. This process will help to track current trajectories
77 of change relative to previous predictions, and inform future predictions. It also will improve
78 society’s capacity to adapt, innovate and avoid the occurrence of predicted worst-case
79 scenarios.

80 Uncertainty about the present and future state of the environment contributes
81 substantially to the ultimate costs of addressing environmental change (Pindyck 2007; Dietz
82 & Fankhauser 2010). It is difficult to formulate cost-effective policies to address changes that
83 are poorly understood either with respect to magnitude of change or driving mechanisms. A
84 relatively small amount of money spent on long-term monitoring can help to better define
85 problems and their solutions, thereby reducing the chance of expensive mishaps. Thus,
86 recognition of change, and understanding the causes of change, require long-term investment
87 in data collection. Indeed, many questions in ecology and environmental science cannot be

88 addressed without long-term monitoring and research (Likens 1989; Muller *et al.* 2011;
89 Lindenmayer *et al.* 2012).

90 In recent years in Australia, there has been growing recognition of the need to conduct
91 environmental monitoring, with some progress made through the establishment of the
92 *Environmental Accounting Function* within the Bureau of Meteorology under the *National*
93 *Plan for Environmental Information* (BOM 2014). This led to significant products such as the
94 Biodiversity Profiling report (Zerger *et al.* 2013). This initiative, however, was curtailed in
95 2014, making it apparent that the basic case for environmental accounting needs to be
96 reinvigorated. A new dialogue needs to emerge which emphasises the importance of
97 implementing appropriately stratified ecosystem-specific site-based monitoring which can
98 detect change and explain the drivers of that change (Burns *et al.* 2014). Importantly, this
99 approach is distinctly different from approaches to reporting on ecosystem changes which
100 rely heavily on a large body of inventory data (Hampton *et al.* 2013). In Australia, many of
101 these data are now accessible through the Atlas of Living Australia or the Australian
102 Ecological Knowledge and Observation System. Data housed within these important
103 repositories are drawn from a variety of sources ranging from standardised surveys
104 undertaken by government agencies to opportunistic sightings recorded by amateur
105 naturalists. While these repositories constitute impressive inventories in themselves, care
106 should be taken when using these data for scientific monitoring and explaining ecological
107 phenomena and predicting their trajectories into the future. This is because common features
108 of such databases, such as unquantified spatial bias, the use of non-standardised sampling
109 methods, lack of taxonomic rigour and a lack of spatial accuracy in data collection, can limit
110 the utility of the information they contain.

111 Fit-for-purpose long-term ecological monitoring and research are essential if we are to
112 answer key questions about environmental changes, particularly gradual change happening in

113 small iterations (i.e. chronic change) rather than abrupt (acute) change resulting from a
114 sudden alteration in conditions. However, there is a very patchy and disjunct history of long-
115 term environmental research and monitoring in Australia (Youngentob *et al.* 2013). For
116 example, because of a paucity of credible long-term ecological monitoring, it has been
117 virtually impossible to tell how effective actions associated with billions of dollars of annual
118 expenditure have been on environmental management outcomes in Australia (Hajkowicz
119 2009; Pannell & Roberts 2010). In addition, environmental reporting initiatives like the five-
120 yearly State of the Environment reports (produced by the Commonwealth Department of the
121 Environment), and the State of the Forests Reports (produced by the Australian Bureau of
122 Agricultural and Resource Economics and Sciences) are largely disconnected from any long-
123 term ecological monitoring programs or from other major programs designed to improve
124 environmental outcomes (Lindenmayer & Gibbons 2012). Instead, they are reliant on
125 ‘multiple lines of evidence’, none of which is appropriately designed to provide adequate
126 information on the condition of the environment relative to its natural fluctuations and
127 ecosystem drivers.

128 In light of the problems outlined above, coupled with the suggested risks of an
129 impending “environmental crunch”, a key overarching question is:

130 *What should we begin measuring now that can help society better understand*
131 *and manage natural resources by 2050 (and beyond) and, in turn, guide*
132 *human societies through a likely transition to a less bountiful world?*

133 We argue that to improve natural resource management by 2050, we **must: (1)** begin
134 measuring key components of ecosystems systematically and purposefully **now**, **(2)** establish
135 the necessary infrastructure on-ground to facilitate ecological monitoring, and **(3)** further
136 develop information management architecture to archive, analyse and re-use the data at
137 appropriate scales. This should inform the public about the status of the environment and help

138 decision makers implement more sustainable environmental management. We outline the
139 features that would characterise a successful nation-wide monitoring initiative capable of
140 serving the public interest towards 2050. We also summarise some of the general principles
141 that should guide efforts to collect meaningful ecological measurements from terrestrial
142 ecosystems. We do not make specific recommendations regarding the ecosystems and
143 parameters to be monitored, but rather focus on general recommendations.

144 **Characteristics of effective ecosystem monitoring by 2050**

145 Prior to embarking on any credible set of ecological monitoring programs, it is
146 essential to properly define an ecosystem (Keith *et al.* 2013). This is to ensure that all
147 stakeholders are working with common concepts and units for monitoring and reporting. An
148 ecosystem is identified by four key elements: a biotic complex; an abiotic complex; the
149 processes and interactions that link them and drive ecosystem change; and the distributional
150 area they occupy (Keith *et al.* 2013). These elements are implicit in the System for
151 Environmental-Economic Accounting (SEEA) (United Nations 2012) and also the recent
152 IUCN process for identifying by 2025 a global Red List of Ecosystems (Keith *et al.* 2013).
153 Such ecosystem-specific elements mean that the majority of entities to target for long-term
154 monitoring will vary among ecosystems according to differences in ecosystem processes
155 (including threatening processes and the interventions designed to mitigate them), differences
156 in biota, and other factors. Thus, suitable entities for long-term measurement in, for example,
157 a desert ecosystem may well be markedly different to those in a temperate woodland. This is
158 highlighted in a special edition of *Austral Ecology* (Nicholson *et al.* 2015) which contains a
159 series of assessments of ecosystems in the southern hemisphere employing the IUCN Red
160 List of Ecosystems criteria. It follows that continental reporting of the environment will be
161 done best by detailed and focussed monitoring and subsequent reporting on environmental
162 performance **within** an ensemble of targeted ecosystems over time.

163 In the remainder of this section, we outline key elements that should underpin the
164 development of robustly designed and implemented (and consequently long lasting)
165 ecological monitoring programs within targeted ecosystems.

166 **1. Complete an audit** of existing monitoring programs and long-term ecological
167 research to determine what work has been completed where and by whom (e.g.
168 Youngentob *et al.* 2013). This is critical for taking ecological, financial, and policy
169 advantage of pre-existing long-term work with an already documented time series of
170 information. Building greater time depth increases the potential for increased
171 inference (Lindenmayer *et al.* 2012). This is because time can be a key variable
172 influencing the effects of particular processes and the effectiveness of particular
173 interventions such as ecological restoration (Benayas *et al.* 2009) and invasive species
174 control (Buckley 2008). It is also cost-effective to build on previous research
175 investments, depending on the research question at hand. However, there will be a
176 need to establish new long-term monitoring to document changes within a more
177 representative array of ecosystems, in populations of additional species or
178 communities, or in response to additional ecological processes and management
179 interventions (including responses to emerging environmental issues (Sutherland *et al.*
180 2012)). For example, some widespread and ecologically important Australian
181 ecosystems, such as those dominated by Mitchell grass (319 000 km² across
182 Queensland, Northern Territory, Western Australia and New South Wales (Orr &
183 Holmes 1984)), are currently highly deficient in robust monitoring efforts, especially
184 with respect to biodiversity responses to pastoralism (White *et al.* 2014).

185 **2. Target** environmental monitoring within a subset of key ecosystems across the
186 Australian continent. Choosing a subset of ecosystems to robustly monitor should be
187 guided by an appropriate stratification that leads to a range of variation in biota,

188 physical environments, and ecosystem processes being monitored nationwide. Priority
189 ecosystems for selection also should be those suggested by standardised processes,
190 such as evidence-based risk assessments, which could highlight those ecosystems
191 which are most subject to threatening processes and activities, and therefore likely to
192 benefit most from systematic experimentation and monitoring.

193 **3. Develop** standardised, evidence-based conceptual models using accepted eco-
194 evidence frameworks (e.g. Webb *et al.* 2011; Norris *et al.* 2012) which reflect
195 collective understanding of ecosystem functionality (e.g. see White *et al.* 2013).
196 Systematic synthesis of evidence will greatly improve the transparency and
197 defensibility of decisions. A more ‘evidence-based’ approach to environmental
198 management also will lead to improved environmental outcomes.

199 **4. Identify and document** the key environmental drivers in each ecosystem that require
200 targeted monitoring. These include a range of threatening processes (which
201 increasingly interact) such as habitat loss and fragmentation, invasive species and
202 exotic pathogens, hunting or other kinds of harvesting, pollution, climate variability
203 and climate change, and human population growth (Table 1; and see Evans *et al.*
204 (2011)). We need to document and compare the relative frequency and severity of
205 drivers of change that act as chronic pressures, such as salinity, with those that act as
206 acute pressures such as cyclones and severe bushfires. We also need to understand the
207 scale at which they have impacts. In an Australian context, there are already well
208 developed maps and spatial prioritisations of where particular kinds of threatening
209 processes predominate and these can provide a valuable basis to help target
210 monitoring (Evans *et al.* 2011). Similarly, given that rapid climate change is likely to
211 be a major driver and threat to ecosystems and biota *per se* in Australian ecosystems
212 (Steffen *et al.* 2009), maps of where such impacts are likely to have greatest effect

213 (Burrows *et al.* 2014) will be important for guiding where to monitor as well as what
214 to monitor (and also how to monitor those targeted entities). A powerful way to
215 quantify the effects of a particular ecosystem threat is to ensure that monitoring is
216 conducted, wherever possible, not only where those threats manifest, but also where
217 they are absent or limited.

218 **5. Identify** the important kinds of management interventions in each ecosystem which
219 are needed or currently implemented to mitigate the impacts of threatening processes.
220 These interventions need to be evaluated over time to gauge the effectiveness of
221 prescriptions such as reservation, maintaining or enhancing ecosystem connectivity,
222 rehabilitation, fire or grazing control, and invasive species control.

223 **6. Select** particular entities for monitoring that are likely to respond significantly to
224 important environmental drivers, threatening processes, and management
225 interventions. These entities will be characteristic of particular ecosystems and could
226 include ecosystem spatial extent, structural features, species composition and
227 dominance, populations of species and/or key ecological processes (including
228 threatening processes). The target entities for long-term monitoring will vary among
229 ecosystems in response to among-system differences in key ecosystem processes
230 (including threatening processes and the interventions designed to mitigate them; see
231 Table 1), differences in biota, and other factors. This means that suitable entities for
232 long-term monitoring in, for example, a dry sclerophyll forest ecosystem will most
233 likely be different to those in an ephemeral wetland. Selection of target entities for
234 monitoring should be based on several criteria including: **(a)** suitability for answering
235 pre-defined and evolving key questions about conditions in a particular environment,
236 **(b)** the potential for (and sensitivity to) change over time, and **(c)** feasibility for
237 repeated monitoring. Feasibility for ecological monitoring does not mean a focus only

238 on entities that are cheap to monitor, which risks directing effort away from entities
239 crucial for answering key questions. If the target entities are elements of biodiversity,
240 they should be a subset of biota and the abiotic component of ecological processes
241 and interactions that influence biodiversity. This is because it is not logistically or
242 financially possible to monitor all biodiversity. Rather than monitoring many things
243 poorly, we should strive to monitor a few things well, as this can increase the power
244 to reliably detect change (Lindenmayer & Likens 2010).

245 **7. Consider** additional structure in the stratified design of a long-term monitoring
246 program in relation to scale of ecosystem extent, with a particular focus on those parts
247 of an ecosystem thought likely to show responses to change in important drivers (see
248 (Burrows *et al.* 2014). This approach should include stratification of sites across
249 climatic, edaphic, latitudinal, disturbance or other gradients within an ecosystem
250 targeted for monitoring. The use of some form of probability sampling that involves
251 randomisation to guide site selection will also provide greater confidence in
252 generalising results from a subset of chosen survey sites (Welsh 1996).

253 **8. Balance** monitoring effort strategically between problem-focussed and surveillance-
254 oriented approaches. Problem-focussed monitoring programs aim to improve
255 understanding of identified environmental problems by tracking ecosystem responses
256 under different management scenarios. When designed in a scientifically sound
257 fashion, they are more likely than surveillance monitoring to deliver informative,
258 cost-effective and relevant outcomes, but they may not detect responses to untargeted
259 processes and emerging threats. Surveillance-oriented approaches may detect
260 unexpected trends and problems. By definition, they cannot be shaped to measure
261 particular ecological responses. Consequently, they risk poor returns on investment
262 when no trends are detected, but may occasionally return windfalls in the form of

263 important discoveries (e.g. long-term, pesticide-derived changes in eggshell thickness
264 in birds (Olsen *et al.* 1993)). An appropriate balance would be a significant weighting
265 towards problem-focussed monitoring, with limited effort directed towards
266 surveillance monitoring. Over-investment in surveillance monitoring at the expense of
267 problem-focussed monitoring is unlikely to deliver progress on the most pressing
268 environmental imperatives (Likens & Lindenmayer 2011).

269 **9. Recognise** that continental reporting of the environment will often entail reporting on
270 the environmental performance **within** particular, targeted ecosystems over time. This
271 is because, as outlined above, ecosystem properties, characteristics, biota, drivers and
272 threats vary markedly among ecosystems (Evans *et al.* 2011). Although a systematic
273 approach is often required in monitoring, it is likely that those approaches will need to
274 be varied to enable the effect of ecosystem-specific processes, functions and threats to
275 be quantified. For example, even the same individual species may need to be
276 monitored in different ways in different ecosystems (Sutherland 1996; Michael *et al.*
277 2012), have different habitat requirements in different ecosystems (Morrison *et al.*
278 2006), and be subject to quite different threats in those ecosystems (Lindenmayer *et*
279 *al.* 2011). Therefore, many of the appropriate entities (although not all) to monitor to
280 reflect environmental performance will vary among particular ecosystems. For
281 example, what is sensible to monitor in the tropical savannas of northern Australia
282 may be largely irrelevant in the temperate rainforests of south-western Tasmania
283 (Lindenmayer *et al.* 2014). Hence, reporting (nationally and globally) under such an
284 ecosystem-specific approach would be best comprised of reports on temporal trends
285 for ecosystem extent in some ecosystems, the composition of particular communities
286 in other ecosystems, populations of target species (such as threatened species) in
287 others, and the impacts of key ecosystem processes (e.g. altered fire regimes) in yet

288 others. Although some ecosystems might support all four broad kinds of monitoring
289 (Lindenmayer *et al.* 2014). Accordingly, monitoring work might necessarily be
290 conducted at different spatial scales in different ecosystems, but the common thread
291 will be the collection of high quality longitudinal data within a single information
292 management system (as discussed below). This permits an interpretive synthesis of
293 trends over time. Notably, an ecosystem-specific approach has recently been
294 employed in a major book on Australian ecosystems, which provides a continent-wide
295 overview of selected long-term ecological research in Australia (Lindenmayer *et al.*
296 2014). Where it is practicable to do so, trends identified from localised longitudinal
297 studies may be scaled-up to the ecosystem as a whole using appropriate spatio-
298 temporal datasets. Such approaches have been undertaken in a wide array of long-
299 term monitoring studies, including broader regional extrapolation of fire effects on
300 biodiversity elements derived from the Three Parks Savanna Fire-Effects plot network
301 in northern Australia (Russell-Smith *et al.* 2014).

302 **10. Entrench** monitoring by linking the data streams generated from major reporting
303 initiatives such as: State of the Environment and State of the Forests reporting;
304 meeting international obligations under the Convention on Biological Diversity
305 (United Nations 1992); emerging global policy initiatives such as the Ecosystems Red
306 List being undertaken by the IUCN (Rodríguez *et al.* 2011; Keith *et al.* 2013); and
307 environmental accounting (United Nations 2012) (Figure 1; Figure 2). The creation of
308 an integrated set of environmental accounts (e.g. soil, biodiversity, carbon and water
309 accounts) makes explicit the sources of the impacts of the economy on the
310 environment (and *vice versa*). This means it becomes possible to consider the
311 environment in regular economic planning processes (United Nations 2012; Vardon
312 2012; Vardon *et al.* 2014). It also would enable Australia to address Aichi Target 2 of

313 the Convention on Biological Diversity, that is: “*By 2020, at the latest, biodiversity*
314 *values have been integrated into national and local development and poverty*
315 *reduction strategies and planning processes and are being incorporated into national*
316 *accounting, as appropriate, and reporting systems*” (UNEP 2010).

317 **Specific design features**

318 There is a fundamental need to undertake and then maintain long-term ecological
319 monitoring of targeted entities within a selection of ecosystems within a design framework
320 that provides confidence in generalising the results to unmonitored areas. Below we make ten
321 additional general recommendations about how best to invest in, and maximise, the value of
322 long-term ecological monitoring.

323 **1. Ensure** that the same protocols are employed over the duration of any given long-
324 term study. This is important to prevent confounding effects between changes in
325 measurement methods and temporal changes in the target entities of interest. If the
326 protocols have to be changed, then calibrate new methods of measurements with
327 the previous methods – and document the change (including when the changes
328 were made).

329 **2. Establish** reference plots or sites (wherever appropriate) for investigating the
330 monitoring themes at hand. These should be adequately replicated to allow
331 appropriate interpretation of the trends observed. The use of reference plots is
332 essential because a key part of documenting temporal responses to threatening
333 processes involves the quantification of responses not only in places where those
334 processes are active but also where such processes are absent or where they have
335 been mitigated (e.g. through management intervention) (Caughley & Gunn 1996).
336 For example, monitoring to assess the effectiveness of reserves should be done
337 both inside and outside protected areas (Kelaher *et al.* 2014; Rayner *et al.* 2014).

- 338 **3. Measure** particular targeted entities directly wherever possible, rather than
339 measuring proxies or surrogates for that entity (see Lindenmayer & Likens 2011).
340 For example, measure the abundance of animal species X rather than the
341 occurrence of a particular tree species which is thought to be an indicator of
342 animal species X. This is because the surrogacy relationship between the target
343 entity and the proxy might not remain consistent over time or in different places
344 (Caro 2010; Zettler *et al.* 2013).
- 345 **4. Record** the raw data of a given target entity, such as, for example, the presence or
346 abundance of individual species of reptiles rather than only composite values (e.g.
347 composite metrics like the number of species present). This is because raw values
348 can later be aggregated to give a composite metric, but if only composite measures
349 are gathered they cannot later be dis-aggregated to give raw values.
- 350 **5. Understand** that the frequency of temporal measurements taken is important to
351 rigorously document trends. This is related to the variability of the system (Wilson
352 *et al.* 2011) and is especially critical in ecosystems characterised by high temporal
353 variability in conditions, as in many parts of Australia (McMahon *et al.* 1992).
354 While observations taken in two periods a long time apart can be interesting, they
355 may reveal little about trends, especially when there is considerable inter-year
356 variability in the measured parameters (McNamara & Harding 2004; Lindenmayer
357 & Cunningham 2011). The need for an appropriate frequency of monitoring does
358 not specify that it must be regular, or the same frequency across ecosystems. For
359 example, more frequent measurements (within years) may be appropriate in times
360 of large changes compared to relatively static periods, as found in the boom and
361 bust dynamics of desert ecosystems (Dickman *et al.* 2014).

- 362 **6. Directly measure** covariables and factors that influence (or are strongly
363 correlated with) measured response variables, such as climatic conditions or the
364 amount of vegetation cover coincident with bird monitoring. This provides a
365 powerful approach to document the relationships between change in a given entity
366 (e.g. animal abundance) and the change in key attributes of the environment (e.g.
367 the spatial extent of vegetation cover; (see Cunningham *et al.* 2014)).
- 368 **7. Specify** meaningful trigger points within a given monitoring program to activate
369 key management responses well before major problems manifest, such as
370 catastrophic declines in populations of a threatened species (Martin *et al.* 2009;
371 Lindenmayer *et al.* 2013) or substantial increases in the impacts of an invasive
372 plant or animal. Such trigger points, coupled with the implementation of
373 additional management interventions that attempt to deal with these new and/or
374 developing problems, might demand changes to monitoring protocols, such as
375 altering the frequency of monitoring (Lindenmayer & Likens 2009), although
376 without breaching measurement protocols (if at all possible; see Point #1 above).
- 377 **8. Track** details about the history of plots, sites or other units that are the target for
378 measurement in long-term monitoring programs. This will provide context for
379 how things have changed, which is important for diagnosing causes of change
380 now or in 2050. But if asked now, then key aspects of history would include: **(a)**
381 the prior state of the system, such as conditions at the beginning of restoration
382 (Egler 1954); **(b)** the number, types and spatial patterns of biological legacies
383 remaining after previous disturbances (Franklin *et al.* 2000; Banks *et al.* 2011);
384 and **(c)** patterns of site affinity for animals (Gill 1995). In addition to recording
385 site history and initial site conditions, it also can be important to record other
386 information such as the amount and type of invasive plant and animal control, or

387 the timing, cost, and type of fencing to exclude domestic livestock.
388 Documentation of the history of management intervention is often rare or patchy,
389 even though interventions can have profound effects on biota and/or ecosystem
390 extent and condition. We suggest that documenting management interventions
391 should include records of the amount of money spent so that the cost-effectiveness
392 of interventions can be determined in relation to the biodiversity outcomes that
393 have been derived. Some details about site characteristics and history should be
394 informed by the study site stratification process.

395 **9. Properly** manage, archive and publish the datasets accumulated to make them
396 discoverable to others (White *et al.* 2013). The efficient organisation of datasets
397 for analysis and synthesis is vital to any future use, but it is all too easy for these
398 databases to become complicated and unwieldy. Unfortunately training in
399 database design is mostly restricted to computer scientists; ecologists often make
400 do with sub-optimal database solutions. Too often, poor design or lack of curation
401 leads to potentially valuable datasets being lost or rendered virtually valueless
402 (Pullin & Salafasky 2010). Management and archiving of datasets must include
403 meta-data that documents the way things have been measured. This will allow
404 others to adopt comparable methods allowing them to build on past datasets and
405 maximise the re-usability of existing datasets. It also will assist data analysis and
406 interpretation and facilitate re-analysis if new methods of data analysis and
407 interpretation become available in the future. Capturing meta-data also should
408 include contextual information on how a given long-term monitoring program
409 started, the rationale for its inception, initial objectives, and underpinning methods
410 like site selection. This information is particularly critical for long-term datasets in
411 which the timespan of data collection should extend beyond the career-spans of

412 the people responsible for instigating, establishing and implementing monitoring
413 projects. Ideally, in 2050, we should have a readily accessible archive that is
414 founded on, and extends, work that has documented what studies have previously
415 been done, what studies are still current, what was measured, and what is still
416 being measured, and how (see Youngentob *et al.* 2013).

417 **10. Recognise** that curating critically important environmental datasets comes at a
418 non-trivial cost (Berman & Cerf 2013). These costs must be factored into the
419 budgeting for all major programs, and individual projects, as well as the approvals
420 for infrastructure and development projects (e.g. for the ongoing monitoring
421 associated with mining) (Mudd 2014).

422 **General Discussion**

423 *Ecosystem-specific measurements*

424 The selection of response variables for ecological monitoring, whether species-based
425 or ecosystem process-based, will depend on what is most appropriate for detecting and
426 quantifying change in a given ecosystem (Keith *et al.* 2013). In some cases, there will be
427 important synergies from simultaneously linking species, community and ecosystem process
428 monitoring (Likens & Lindenmayer 2012), thereby enabling conclusions to be drawn not
429 only about how processes influence biotic patterns, but also about how particular patterns
430 (e.g. changes in the spatial coverage of vegetation cover) influence other patterns (such as the
431 occurrence of species of birds) (Cunningham *et al.* 2014).

432 The assessment of important ecological processes in given ecosystems, including
433 threatening processes, can be useful for identifying and quantifying what important priority
434 actions need to be undertaken and where (Table 1). Such management actions would also
435 then be assessed as part of monitoring programs. Identification of priority actions can provide
436 the basis for a continental strategy around what needs to be invested, and where, to achieve

437 what outcomes. This can give politicians, policy makers and the general public a sense of
438 how much funding is required to adequately address environmental problems across the
439 continent – a national, bipartisan, whole-of-government strategy rather than a piecemeal one.

440 ***Entrenching long-term monitoring into environmental accounting***

441 Long-term ecological monitoring has consistently been the last task to be funded and
442 the first one cut in constrained budgets. The unreliable support of long-term ecological
443 monitoring contrasts markedly with the long-term and entrenched support of the network of
444 Bureau of Meteorology sites. The state of long-term ecological monitoring also contrasts
445 markedly with the long-term monitoring of the Australian economy which has been achieved
446 and maintained via the processes used to collect information through the System of National
447 Accounts (Obst & Vardon 2014). Lessons from long-term economic monitoring can be
448 applied to biodiversity and ecosystems (Vardon 2012). The production of economic accounts
449 in Australia demands detailed economic monitoring that is undertaken primarily by the
450 Australian Bureau of Statistics (Australian Bureau of Statistics 2013; Australian Bureau of
451 Statistics 2014). Notably, such kinds of accounting revolutionised economic reporting and
452 management in many nations around the world and, for example, assisted with economic
453 reconstruction following the Great Depression and the Second World War (Vardon *et al.*
454 2014). Mandating environmental accounting has the potential, if done properly, to create the
455 financial, logistical, legislative and governance frameworks that permanently entrench robust
456 programs of long-term ecosystem and biodiversity monitoring and integrate them with
457 existing economic and social data used by governments, business and the general public.
458 However, environmental accounts will only be as good as the data that go into making them.
459 The approach we have outlined here for ecosystem monitoring will ensure the quality of
460 much needed long-term ecological monitoring data. Moreover, enhanced monitoring
461 capability has the potential to save large amounts of money through more effective

462 environmental management. Environmental accounting will be one way of demonstrating this
463 (Wentworth Group of Concerned Scientists 2008; Vardon *et al.* 2014).

464 Mandating environmental accounts would create an information system that would
465 enhance State of the Environment and State of the Forests reporting and also allow the
466 environment to be better considered in mainstream economic planning and decision-making.
467 It also would enable a framework to measure the effectiveness (including costs) of the use of
468 natural resources. Environmental accounts enable the trade-offs between environment and
469 economy to be clearly seen and would redress the current dominance of economic
470 information in government and decision-making. The long-term plots and sites that would
471 form part of the monitoring and generate the data used to create biodiversity and other
472 environmental accounts would then be acknowledged as critical parts of the nation's data
473 infrastructure and be maintained alongside social and economic data infrastructure.
474 Ultimately, the data from designed monitoring programs and their use in environmental
475 accounts will enable biodiversity and ecosystems to be recognised as equally important to the
476 functioning of society as roads, power grids, the sewerage system and other built
477 infrastructure.

478 A further strategy for entrenching environmental monitoring will be to coordinate
479 study design, project implementation and data storage through an organisational entity
480 charged with the responsibility for doing this. The Australian Bureau of Statistics and the
481 Bureau of Meteorology are good examples of such organisations and are widely
482 acknowledged as independent and non-partisan. Notably, there is currently a suite of
483 initiatives within the Australian Bureau of Statistics linked with the development of a set of
484 environmental accounts (e.g. Australian Bureau of Statistics 2014) according to international
485 recognised frameworks (United Nations 2012).

486 **Concluding comments**

487 Long-term monitoring is crucial to the conservation and management of the
488 Australian environment. Yet environmental monitoring is rarely done in this nation, in part
489 because there has generally been very limited support for sustained long-term ecological
490 monitoring programs and co-ordination within and across programs. Serious environmental
491 problems associated with resource use and management are already evident and well-
492 documented. The year 2050 is forecast as a crisis point when the consequences of past
493 practices, in concert with continued population growth, will see the breakdown of critical
494 ecosystem services, resulting in a less predictable and bountiful environment (Turner 2008;
495 Holloway 2012; Fulton 2013).. We must begin measuring key components of ecosystems
496 now and continue that work for many decades to improve ecosystem integrity and
497 ecologically sustainable resource management. We have outlined a series of key attributes
498 that must characterise effective ecological monitoring. These include recognition that the
499 entities being measured and the approaches to monitor them will be ecosystem-specific and
500 relevant to the key ecological processes, threatening processes, and management
501 interventions in particular ecosystems. Strategies crucial to success include the integration of
502 ecosystem-specific monitoring approaches with initiatives like State of the Environment
503 reporting and systems of national environmental accounting, and the development of
504 appropriate information management architecture. A way forward would be for the
505 community of ecological scientists and managers to agree on a set of general principles for
506 long-term ecological monitoring, possibly including recommendations for a new body
507 analogous to the Australian Bureau of Statistics or the Bureau of Meteorology to co-ordinate
508 long-term ecological monitoring in Australia. Indeed, this is one of the key recommendations
509 of the plan for Australian ecosystem science (Andersen *et al.* 2014).

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- 750

Table 1: Examples of threatening processes in some Australian ecosystems based broadly on the threat classifications of Salafsky *et al.* (2008) and Auld and Keith (2009).

IUCN threat class	Threatening processes	Applicability to terrestrial Australian ecosystems
Residential and commercial development	Clearing and fragmentation	Ecosystem-specific but relevant to many non-protected areas (and some protected environments)
Agricultural and aquaculture expansion and intensification	Clearing and fragmentation	Ecosystem-specific, mainly woodlands, grasslands and wetlands
	Grazing by domestic livestock	Ecosystem-specific, typically woodlands, grasslands, shrublands, and deserts
	Soil disturbance and degradation. Introduction of pathogens. Erosion and subsidence.	Ecosystem-specific, typically woodlands, grasslands, shrublands, and deserts
Energy production and mining	Exploration and mining for coal, iron ore, bauxite, gold, uranium, oil, gas	Ecosystem-specific, dependent on location of resources
Transportation and service corridors	Fragmentation	Pervasive, but more common on flat terrain

IUCN threat class	Threatening processes	Applicability to terrestrial Australian ecosystems
Consumptive use of “wild” biological resources	Timber harvesting. Loss of habitat.	Ecosystem-specific to forests
	Bio-prospecting	Ecosystem-specific
Human intrusions and disturbance from non-consumptive use	Tourism	Ecosystem-specific, but often relevant to protected areas
Natural system modifications (disturbance regimes)	Altered fire regimes	Pervasive in most ecosystems
	Altered hydrological regimes	Ecosystem-specific, notably wetlands and groundwater-dependent ecosystems
	Salinity	Ecosystem-specific, usually relevant to woodlands and wetlands
Invasive and other problematic species and genes	Removal of dingoes	Ecosystem-specific, most evident in deserts, savanna and shrublands
	Grazing by over-abundant native herbivores	Ecosystem-specific, usually relevant to woodlands, grasslands, shrublands, and deserts

IUCN threat class	Threatening processes	Applicability to terrestrial Australian ecosystems
	Disease	Ecosystem-specific, e.g. heathlands
	Invasive predators	Pervasive in many ecosystems
	Invasive herbivores	Ecosystem-specific
	Invasive plants	Pervasive in most ecosystems
Pollution	Eutrophication	Ecosystem-specific, usually those associated with urban and agricultural areas
Geological events		Ecosystem-specific, often on steep land
Climate change	Increased frequency and intensity of droughts, storms, heat waves, sea-level rise	Pervasive and ecosystem-specific

Figure 1. Conceptual model highlighting key linkages between monitoring and environmental reporting.

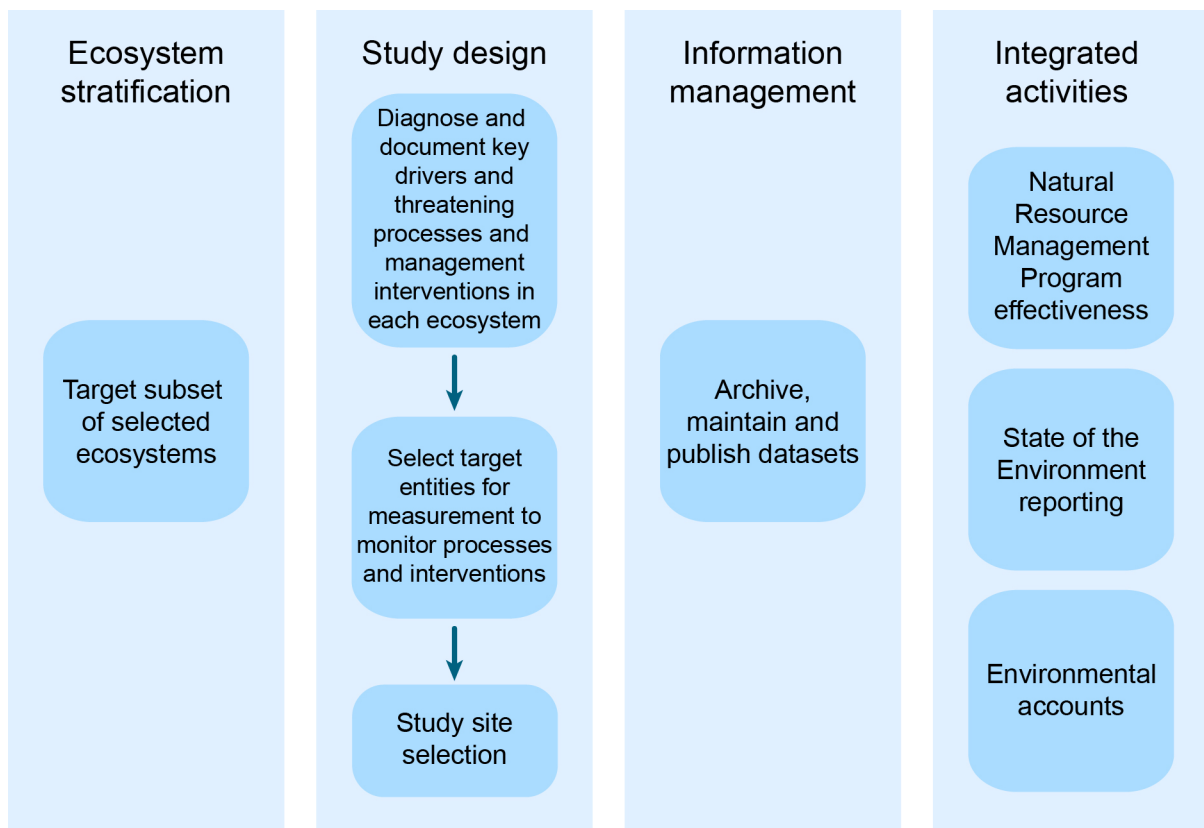


Figure 2. The potential links between ecosystem monitoring and environmental accounting and reporting. The sequence of steps underscores the critical importance of appropriate study design and from that high quality field-based monitoring data. These are the fundamental building blocks not only in environmental accounts, but also in predicting future conditions in an ecosystem under different management decisions and interventions. The study design, and quality and availability of data links directly to environmental policy and decision making.

