



Frederick Chung  
Ana Herceg  
Marianne Bookallil

# Diabetes clinic attendance improves diabetes management in an urban Aboriginal and Torres Strait Islander population

## Background

Optimal diabetes management involves frequent monitoring and achievement of outcome targets. A primary care diabetes clinic that provides a 'one-stop shop' may facilitate more regular review and improve patient care.

## Methods

A retrospective clinical audit was conducted of adult patients with type 2 diabetes, who attended an urban Aboriginal Community Controlled Health Service (ACCHS) in Canberra during 2012 (n = 65). Diabetes clinic attendees were compared with non-attendees for the proportion meeting guidelines targets from The Royal Australian College of General Practitioners.

## Results

The average age of the patients was 56 years and 29% were smokers. There was a statistically significant difference between diabetes clinic attendees and non-attendees in meeting diabetes check guidelines, pneumococcal vaccination and use of hypoglycaemic medication. Despite this difference, clinical outcomes between the two groups were not statistically different.

## Discussion

A comprehensive diabetes clinic may improve management in the ACCHS setting. The clinic promotes regular checks and higher vaccination rates, although insufficient evidence exists to show that this translates to better clinical outcomes. This model may be transferrable to other primary care settings.

## Keywords

health services, indigenous; diabetes mellitus; medical audit

Aboriginal and Torres Strait Islander peoples are three times more likely than non-Indigenous Australians to have diabetes and an excess of avoidable complications and early death.<sup>1,2</sup> Managing diabetes requires regular review by myriad health professionals; a primary care diabetes clinic that provides a 'one-stop shop' may facilitate more regular review and improve patient care. A number of studies have examined this issue, although few have focused on Aboriginal and Torres Strait Islander peoples.<sup>3-5</sup> The aim of this study was to evaluate the effectiveness of a primary care diabetes clinic in Winnunga Nimmityjah Aboriginal Health Service (Winnunga), an Aboriginal Community Controlled Health Service (ACCHS) in Canberra, Australian Capital Territory.

Winnunga sees around 4000 patients per year and has operated a monthly diabetes clinic since 2002.<sup>6</sup> In addition to being a source of peer support, the clinic provides cooking demonstrations and patient education on lifestyle changes and diabetes management. Patients can access podiatry, dietician and diabetes educator services without appointments. An endocrinologist also visits every 3 months.

This study also aimed to contribute to the understanding of the health of urban Aboriginal and Torres Strait Islander peoples by reviewing diabetes management in Winnunga. A number of studies have focused on rural Aboriginal and Torres Strait Islander

communities.<sup>7-9</sup> Less information is available on diabetes care of Aboriginal and Torres Strait Islander peoples living in an urban setting, where the majority of Aboriginal and Torres Strait Islander peoples live.<sup>10-13</sup>

## Methods

This study was a retrospective clinical audit of a random sample of 65 adult patients with type 2 diabetes who attended Winnunga during 2012 and who were active clients (ie visited three or more times over 2 years). The random sample represented 45% of the target population (145 patients). Electronic medical records were used to identify patients. The variables extracted included patient characteristics, clinical outcomes (HbA1c, low-density lipoprotein [LDL], high-density lipoprotein [HDL], total cholesterol, triglycerides, blood pressure, urinary albumin creatinine ratio, eGFR, BMI), medications and dates of the last examinations and investigations.

Patient records were audited using outcome targets and optimal monitoring frequencies from the Royal Australian College of General Practitioners (RACGP) guidelines (*Table 1*).<sup>14</sup> Analysis included the proportion of patients who met optimal monitoring frequencies and mean clinical outcomes, and the proportion of patients who met the RACGP outcome targets. Results were compared with the National Association of Diabetes Centres (NADC) Audit and Benchmarking study.<sup>15</sup> The NADC report summarised diabetes care for 3356 adults, mostly non-Indigenous, with type 2 diabetes from 42 diabetes centres around Australia during 2011.

**Table 1. Management guidelines for type 2 diabetes 2011/12**

Checks	Monitoring frequency
Height and weight	Quarterly
Blood pressure	Quarterly
Eyes check	Annually
Feet check	Annually
HbA1c	Bi-annually
Lipids (triglyceride; HDL, LDL, total cholesterol)	Annually
Renal: microalbuminuria (ACR) and plasma creatinine (eGFR)	Annually

ACR, albumin:creatinine ratio; eGFR, estimated glomerular filtration rate

**Table 2. Characteristics of patients with diabetes at Winnunga, 2012**

Number of patients in sample (n)	65
Mean age (years)	55.6
Female (%)	59
Aboriginal and Torres Strait Islander (%)	85
Mean Winnunga GP visits, 2012	10
Visits diabetes clinic (%)	45
Mean visits to diabetes clinic	1.2
Endocrinologist involved in care (%)	15
Completed cycle of care (%)	9.2
Smoker (%)*	29
Mean BMI (kg/m <sup>2</sup> )*	36.7

\*Results not available for all participants; n = 52 for smoker; n = 51 for BMI

**Table 3. Diabetes-related checks and preventive care at Winnunga, 2012**

	Winnunga (n = 65) %
BMI checked in past 3 months	43
BMI checked in past 12 months	68
Eyes checked in past 12 months	29
Feet checked in past 12 months	35
HbA1c checked in past 6 months	40
HbA1c checked in past 12 months	68
Lipids checked in past 12 months	68
Blood pressure checked in past 3 months	65
Blood pressure checked in past 12 months	89
ACR checked in past 12 months	60
eGFR checked in past 12 months	71
Influenza vaccination in past 12 months	42
Pneumococcal vaccination in past 5 years	29

ACR, albumin:creatinine ratio; eGFR, estimated glomerular filtration rate

Winnunga patients who attended the diabetes clinic were compared with those who did not attend. Clinical outcomes between the two groups were compared using Student's *t*-tests and Chi-square tests, with a 5% level of significance. Excel and STATA were used to perform statistical analyses.

Ethical approval was obtained from the Australian National University Human Research Ethics Committee (reference number 2012/485). The Winnunga Board also approved this project.

## Results

### Patient characteristics

The mean patient age was 56 years. Most patients identified as Aboriginal and Torres Strait Islander (Table 2). On average, patients visited Winnunga general practitioners (GPs) 10 times during 2012, and almost half attended the diabetes clinic at least once.

### Diabetes care processes

Blood pressure was the most frequently monitored outcome; about two-thirds of patients had their blood pressure checked in the past 3 months (Table 3). A similar proportion of patients had their lipids and renal function monitored in the past 12 months. However, only 40% of patients had their HbA1c checked in the past 6 months. Only around one-third of patients had their eyes and feet checked in the past 12 months. Vaccination rates were low.

### Clinical outcomes

Most clinical outcomes had a low rate of missing values (Table 4). The mean HbA1c level was 8.2%; 39% of patients with a recorded HbA1c had good glycaemic control (HbA1c <7%; Figure 1); and 19% of patients had an HbA1c of 7–8%. The average blood pressure was 136/80 mmHg and 34% of patients achieved the target (<130/80 mmHg). Almost one-third of the patients smoked. Almost all patients with recorded BMIs were overweight or obese; the mean BMI was 37 kg/m<sup>2</sup>. Less than half of the patients exercised for more than 30 minutes a day; 72% of patients were on metformin; and 25% were on insulin.

## Comparison with non-Indigenous Australians (NADC)

The sample of mainly Aboriginal and Torres Strait Islander peoples from Winnunga were, on average, about 8 years younger than the mostly non-Indigenous sample from Australian diabetes centres.<sup>15</sup> Winnunga patients were more likely to smoke (29%, compared with 13%) and be overweight; only 2% of Winnunga patients with a recorded BMI had a BMI of less than 25 kg/m<sup>2</sup>, compared with 11% of the NADC sample. Winnunga patients on average had a higher HbA1c (8.2%, compared with 7.9%) and poorer lipid control. A lower proportion of Winnunga patients met the blood pressure target (34%, compared with 53%). However, the rate of albuminuria was lower among Winnunga patients (44%, compared with 55%). A higher proportion of Winnunga patients was on insulin (25%, compared with 19%).

## Comparison between diabetes clinic attendees and non-attendees

There was no statistically significant difference between characteristics of Winnunga patients who attended the diabetes clinic and those of non-attendees (at 5% level of significance; *Table 5*). On average, those who attended the clinic visited Winnunga GPs more regularly (13, compared with 7 times in 2012). Clinic attendees were statistically significantly more likely to meet the targets for routine checks (*Figure 2*; *Table 5*) and have pneumococcal vaccination recorded.

There were no statistically significant differences in the clinical outcomes between the two groups. Metformin use was statistically significantly higher among those who attended the clinic (90%, compared with 58%) but insulin use was similar (25%). Those who attended the clinic were also more likely than non-attendees to be using other diabetic medications.

## Discussion

This study assessed the effectiveness of a diabetes clinic in a sample of mostly Aboriginal and Torres Strait Islander peoples in an urban ACCHS setting. The patients with diabetes at Winnunga were, on average, much younger than

patients from the NADC sample. The smoking rate among Winnunga patients with diabetes (29%) was twice that of the NADC sample, but was substantially lower than that of Aboriginal and Torres Strait Islander peoples in general (50%) and Winnunga patients in general (56%).<sup>16</sup> Almost all of the Winnunga patients

with recorded BMIs were overweight or obese. Managing such risk factors could reduce the risk of diabetes and its complications.<sup>14,17,18</sup> In over half of people presenting with type 2 diabetes, restriction of energy intake, increased activity and weight reduction would initially normalise blood glucose levels.<sup>19</sup>

**Table 4. Clinical outcomes for patients with diabetes at Winnunga, 2012<sup>a</sup>**

Clinical outcome	n	Winnunga (mean)	RACGP guideline (targets)
HbA1c (%)	59	8.2	≤7
Blood pressure systolic (mmHg)	64	136	≤130
Blood pressure diastolic (mmHg)	64	80	≤80
Total cholesterol (mmol/L)	59	4.6	<4.0
LDL cholesterol (mmol/L)	58	2.5	<2.5
HDL (mmol/L)	58	1.1	>1.0
Triglycerides (mmol/L)	59	2.3	<1.5
ACR (mg/mmol)	52	28.6	<3.5 (women) <2.5 (men)
eGFR (mL/min/1.73 m <sup>2</sup> )	59	86.9	–
RACGP guideline targets	n	% of Winnunga patients <sup>b</sup>	
HbA1c ≤7%	59	39	
Blood pressure <130/80 mmHg	64	34	
Total cholesterol <4.0 mmol/L	59	31	
HDL >1 mmol/L	58	48	
LDL <2.5 mmol/L	58	50	
Triglycerides <1.5 mmol/L	59	19	
BMI <25 kg/m <sup>2</sup>	51	2	
ACR (women: <3.5 mg/mmol; men: <2.5 mg/mmol)	52	56	
Non-smoker	52	71	
Exercise (>30 min/day)	51	47	
Medications			
Metformin (%)		72	
Insulin (%)		25	
Other diabetic medications (%) <sup>c</sup>		28	
Exenatide (%)		11	
Combinations (%) <sup>d</sup>		6	
<sup>a</sup> Results not available for all participants			
<sup>b</sup> Represents percent of those where the test or procedure was done			
<sup>c</sup> Pioglitazone maleate, glimepiride, gliclazide, rosiglitazone, glibenclamide, vildagliptin, carbose, sitagliptin, glipizide, saxagliptin, linagliptin, liraglutide			
<sup>d</sup> Metformin hydrochloride combined with rosiglitazone, vildagliptin, sitagliptin, or glibenclamide			
ACR, albumin:creatinine ratio; eGFR, estimated glomerular filtration rate			

**Table 5. Characteristics of two groups of patients with diabetes at Winnunga, 2012**

Characteristics <sup>a</sup>	Attended diabetes clinic (n = 29)	Did not attend diabetes clinic (n = 36)
Age (years)	56.9	54.5
Female (%)	52	64
Aboriginal and Torres Strait Islander (%)	93	78
Winnunga GP visits, 2012	<b>13.0*</b>	6.7
Visits to diabetes clinic	2.7	0.0
Endocrinologist involved in care (%)	17	14
Completed cycle of care (%)	14	5.6
Smoker (%) <sup>b</sup>	19	39
BMI <sup>b</sup> (kg/m <sup>2</sup> )	37.2	36.0
<b>Checks</b>		
BMI checked in past 3 months (%)	<b>86*</b>	47
Eye checked in past 12 months (%)	<b>48*</b>	14
Feet checked in past 12 months (%)	<b>62*</b>	14
HbA1c checked in past 6 months (%)	<b>59*</b>	25
Lipids checked in past 12 months (%)	<b>83*</b>	56
BP checked in past 3 months (%)	<b>86*</b>	47
ACR checked in past 12 months (%)	<b>83*</b>	42
eGFR checked in past 12 months (%)	<b>90*</b>	56
Influenza vaccination in past 12 months (%)	48	36
Pneumococcal vaccination in past 5 years (%)	<b>45*</b>	17
<b>Clinical outcomes<sup>a,b</sup></b>		
Blood pressure systolic (mmHg)	134	138
Blood pressure diastolic (mmHg)	80	81
HbA1c (%)	8.2	8.1
Total cholesterol (mmol/L)	4.4	4.7
LDL (mmol/L)	2.3	2.6
HDL (mmol/L)	1.0	1.1
Triglycerides (mmol/L)	2.3	2.4
ACR (mg/mmol)	12	48
eGFR (mL/min/1.73 m <sup>2</sup> )	<b>79*</b>	94
<b>RACGP guideline targets<sup>b</sup></b>		
HbA1c ≤7% (%)	30	47
Total cholesterol <4.0 mmol/L (%)	33	28
HDL >1 mmol/L (%)	41	55
LDL <2.5 mmol/L (%)	59	42
Triglycerides <1.5 mmol/L (%)	19	19
Blood pressure < 130/80 mmHg (%)	29	39
BMI <25 kg/m <sup>2</sup> (%)	0	4
ACR (women: <3.5 mg/mmol; men: <2.5 mg/mmol) (%)	61	50
Non-smoker (%)	81	62
Exercise (>30 min/day) (%)	35	60

**Table 5. Characteristics of two groups of patients with diabetes at Winnunga, 2012**

Characteristics <sup>a</sup>	Attended diabetes clinic (n = 29)	Did not attend diabetes clinic (n = 36)
<b>Medications</b>		
Metformin (%)	<b>0.90*</b>	0.58
Insulin (%)	0.24	0.25
Other diabetic medications (%) <sup>c</sup>	<b>0.41*</b>	0.17
Exenatide (%)	<b>0.24*</b>	0.00
Combinations (%) <sup>d</sup>	0.10	0.03

<sup>a</sup>Data are means unless stated otherwise.

<sup>b</sup>Results not available for all participants, n for attendee and non-attendee; smoker: 26, 26; BMI: 27, 24; HbA1c: 27, 32; total cholesterol/triglycerides: 27, 32; HDL/LDL: 27, 31; blood pressure: 28, 31; ACR: 28, 24; eGFR: 28, 31; exercise: 26, 25.

<sup>c</sup>Pioglitazone maleate, glimepiride, gliclazide, rosiglitazone, glibenclamide, vildagliptin, carbose, sitagliptin, glipizide, saxagliptin, linagliptin, liraglutide

<sup>d</sup>Metformin hydrochloride combined with rosiglitazone, vildagliptin, sitagliptin, or glibenclamide

\*Indicates statistically significant difference between the two groups at 5% level of significance

ACR, albumin:creatinine ratio; eGFR, estimated glomerular filtration rate

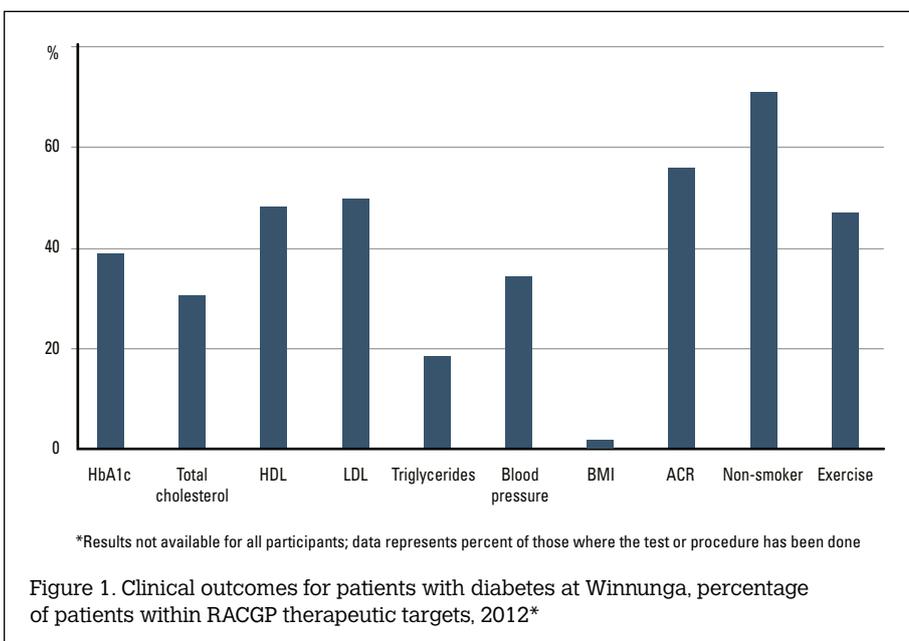


Figure 1. Clinical outcomes for patients with diabetes at Winnunga, percentage of patients within RACGP therapeutic targets, 2012\*

A primary healthcare service such as Winnunga is the appropriate place to influence risk factor behaviour.

Overall, diabetes checks were routinely conducted, although there is room for improvement. In particular, examination of eyes and feet were often not recorded. The low rates might partly reflect the inconsistent or under-recording of checks performed, especially the eye checks, which are not performed by the service. A systemic approach to care in the

general practice setting is likely to result in better outcomes.<sup>14</sup>

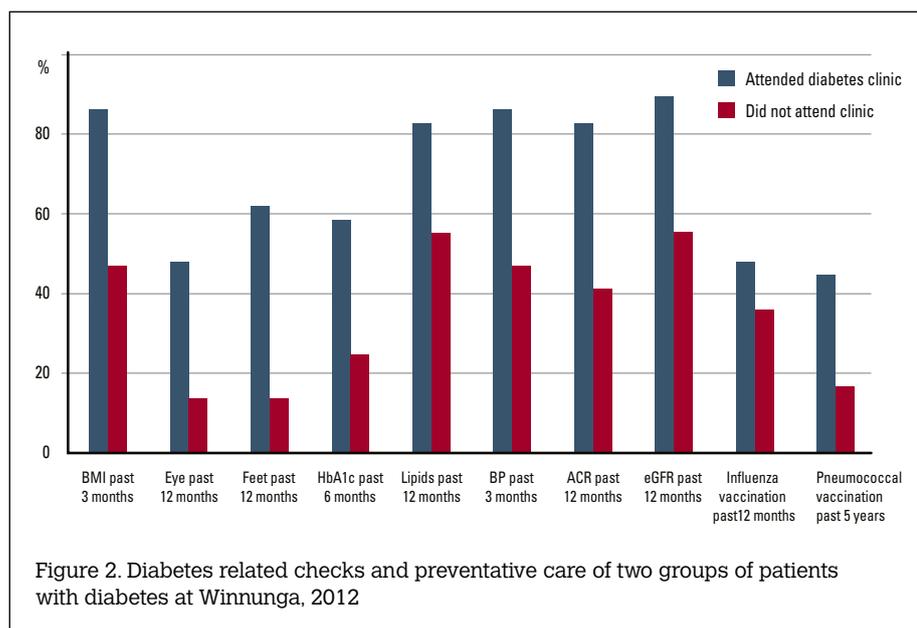
This audit showed that clinical outcomes at Winnunga could be improved. We found that control of risk factors was suboptimal and more intensive management of glycaemia, including lifestyle modifications, was required.

Our study found that those who attended the diabetes clinic were more likely to meet targets for routine checks. This was expected as the clinic educated patients about the

importance of checks and provided many of these services. Attendees visited Winnunga GPs more regularly and this contributed to more frequent monitoring. Attendees also had higher vaccination rates and were more likely to be receiving therapeutic intervention, although this might reflect the fact that attendees required more complex management.

The findings were consistent with existing studies that examined the effectiveness of a diabetes clinic in primary care.<sup>3-5</sup> These studies have also found positive associations between diabetes clinic attendance and a number of outcomes, including regular checks and reduced hospital admissions.

However, this study found no statistically significant difference in the clinical outcomes between diabetes clinic attendees and non-attendees. This differed from some studies showing that clinic attendance was associated with reduced HbA1c levels.<sup>3,20</sup> The lack of association in our study may be because those who had more severe diabetes were more likely to be referred to or to attend the diabetes clinic. The cross-sectional nature of the data meant that it was not possible to establish causation between clinic attendance and the quality of care. Multivariate analysis of longitudinal data would provide more information about the effect of attendance on outcomes. Another limitation was that some patients' clinical outcomes were



not recorded, although most outcomes had a low rate of missing values.

The lack of association between clinic attendance and outcomes does not necessarily suggest that the clinic is ineffective. Clinic attendance was associated with more routine checks, which should result in earlier intervention. The clinic may also provide benefits beyond those examined by this study. For example, the clinic was a source of peer support. A comprehensive diabetes clinic may also remove the need for patients to visit many different care providers, saving them time and money.

### Implications for general practice

- A comprehensive diabetes clinic can improve management in the ACCHS setting.
- A diabetes clinic can improve regularity of checks and vaccination rates, although insufficient evidence exists to show that attendees have better clinical outcomes.
- This model may be transferrable to other primary care settings.

### Authors

Frederick Chung BEc (Hons), medical student, ANU Medical School, Australian National University, Canberra, ACT. [fyfchung@gmail.com](mailto:fyfchung@gmail.com)  
 Ana Herceg MBBS MPH MAppEpid FAFPHM, Public Health Medical Officer, Winnunga

Nimmityjah Aboriginal Health Service, Narrabundah, ACT

Marianne Bookallil MBBS, FRACGP, MPHTM, FAFPHM, GP Advisor, ACT Health Directorate, Canberra, and general practitioner, Winnunga Nimmityjah Aboriginal Health Service, Narrabundah, ACT

Competing interests: None.

Provenance and peer review: Not commissioned, externally peer reviewed.

### References

1. Australian Institute of Health and Welfare. Australia's health 2010. Canberra: AIHW, 2010.
2. Australian Bureau of Statistics. National Aboriginal and Torres Strait Islander health survey, Australia, 2004–05. Canberra: ABS, 2006.
3. Wagner EH, Grothaus LC, Sandhu N, et al. Chronic care clinics for diabetes in primary care: a system-wide randomized trial. *Diabetes Care* 2001;24:695–700.
4. Ho M, Marger M, Beart J, Yip I, Shekelle P. Is the quality of diabetes care better in a diabetes clinic or in a general medicine clinic? *Diabetes Care* 1997;20:472–75.
5. Farmer A, Coulter A. Organization of care for diabetic patients in general practice: influence on hospital admissions. *Br J Gen Pract* 1990;40:56–58.
6. Bookallil M. Closing the gap. *Canberra Doctor* 2013 July;25:4.
7. McDermott RA, Tulip F, Schmidt B. Diabetes care in remote northern Australian Indigenous communities. *Med J Aust* 2004;180:512–16.
8. Porter C, Greenfield C, Larson A, et al. Improving GP diabetes management – a PDSA audit cycle in Western Australia. *Aust Fam Physician* 2009;38:939–44.

9. Si D, Baillie R, Dowden M, et al. Assessing quality of diabetes care and its variation in Aboriginal community health centres in Australia. *Diabetes Metab Res Rev* 2010;26:464–73.
10. Australian Bureau of Statistics, Australian Institute of Health and Welfare. The health and welfare of Australia's Aboriginal and Torres Strait Islander peoples. Canberra: ABS, AIHW, 2005.
11. Davis TM, McAullay D, Davis WA, et al. Characteristics and outcome of type 2 diabetes in urban Aboriginal people: the Fremantle Diabetes Study. *Intern Med J* 2007;37:59–63.
12. Maple-Brown L, Cunningham J, Dunne K, et al. Complications of diabetes in urban Indigenous Australians: the DRUID study. *Diabetes Res Clin Pract* 2008;80:455–62.
13. O'Dea K, Cunningham J, Maple-Brown L, et al. Diabetes and cardiovascular risk factors in urban Indigenous adults: Results from the DRUID study. *Diabetes Res Clin Pract* 2008;80:483–89.
14. Diabetes Australia. Diabetes Management in General Practice 2011/12. Canberra: Diabetes Australia, 2011.
15. National Association of Diabetes Centres. ANDIAB 2011. Australian national diabetes information audit and benchmarking: final report. Canberra: NADC, 2011.
16. Australian Institute of Health and Welfare. Substance use among Aboriginal and Torres Strait Islander people. Canberra: AIHW, 2011.
17. American Diabetes Association. Standards of medical care in diabetes – 2013. *Diabetes Care* 2013;36:S11–66.
18. Royal College of Physicians of London. Type 2 diabetes: National clinical guideline for management in primary and secondary care (update). London: Royal College of Physicians of London, 2008.
19. Knowler WC, Fowler SE, Hamman RF, et al. 10-year follow-up of diabetes incidence and weight loss in the Diabetes Prevention Program Outcomes Study. *Lancet* 2009;374:1677–86.
20. Pringle M, Stewart-Evans C, Coupland C, Williams I, Allison S, Sterland J. Influences on control in diabetes mellitus: patient, doctor, practice, or delivery of care? *BMJ* 1993;306:630–34.

correspondence [afp@racgp.org.au](mailto:afp@racgp.org.au)