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THE AUSTRALIAN NATIONAL UNIVERSITY
RESEARCH SCHOOL OF SOCIAL SCIENCES
DEPARTMENT OF POLITICAL SCIENCE

Annual Report 1965

Staff

Professor	R. S. Parker, M.B.E., M.Ec.,
Reader	A. L. Burns, M.A.
Professorial Fellow	T. H. R. Rigby, M.A., Ph.D.
Senior Fellow	C. A. Hughes, M.A., Ph.D. (till November)
Senior Fellow	D. W. Rawson, M.A., Ph.D.
Research Fellow	G. E. Caiden, B.Sc. (Econ.), Ph.D.
Research Fellow	D. A. Aitkin, M.A., Ph.D. (from September)
Research Assistant	Patricia Corbett, B.A., Dip. Pub. Admin. (till June)
" "	Renata Brauer, B.A. (from August)
" "	Nina Heathcote, B.A.
" "	Geraldine O'Connell, B.A.
" "	Natalie Staples, B.A. Dip.Ed.
Departmental Assistant	Gillian Evans, B.Com.

Dr. Louise Overacker, Emeritus Professor of Political Science of Wellesley College, Massachusetts, worked in the Department from April to October as a Visiting Fellow, renewing her first-hand acquaintance with Australian party politics towards the preparation of a revised edition of her book on The Australian Party System (1952). Professor Overacker took an active part in School and Departmental seminars during her stay.

Staff Changes

Dr. C. A. Hughes was promoted from Fellow to Senior Fellow as from August. In the meantime he had been appointed as first Professor of Political Science in the Department of Government at the University of Queensland, where he took up duty in November.

Dr. D. W. Rawson, Senior Research Fellow, was appointed, after advertisement, to the Senior Fellowship vacated by Professor Hughes.

Mrs. Patricia Corbett, Research Assistant, resigned in June, and Mrs. Renata Brauer was appointed to the vacant position. Mrs. Nina Heathcote was granted leave for 8 months from the end of the year, to take up a grant from the Carnegie Endowment for International Peace to study political and administrative aspects of United Nations peace-keeping functions, mainly at U.N. headquarters in New York.

Main Research Interests and Developments

The Department is working in selected areas of four fields: Australian politics, bureaucracy and public policy, comparative politics, and world politics.

Structural studies of the Australian party system are supported by: regional and national election surveys; the compilation and analysis of comprehensive election statistics; case studies of party organization and strategy and of "pressure" groups; and research on Australian political history since 1890.

The work on bureaucracy includes: history and organization of Australian and New Guinea public services and public service associations; case studies in the administration of selected government policies; studies of ministerial responsibility and public service neutrality; and organization theory.

In comparative politics, the Department's main present interests are in power structures and personal leadership in the USSR All-Union government and selected Republics. Comparative research is also done on political parties and élites in south-east Asian countries and on political development in New Guinea.

In world politics the Department's work is complementary to that of the Department of International Relations in the Research School of Pacific Studies. It is concerned with the structural development of the world system as illustrated by European economic and political integration and its implications for Britain and Australia; by the United Nations, particularly in its peace-keeping operations; and by 'Cold War' strategy and its impact on Australian foreign policy and defence. Where appropriate this work is related to formal theories of international relations.

The main lines of development under these headings at present are as follows. In Australian politics, twentieth century political history, especially of the labour and rural political movements, is being pursued by Dr Rawson, Mr Harman and Mr Harney; Mrs Morgan is completing case studies on the office of Premier and Prime Minister in Australia. The Department is planning extended survey work on Australian political attitudes and their formation, in which Dr Aitkin will take a special interest. Dr Caiden is completing studies of the Commonwealth bureaucracy; Mr Hawker is writing the earlier history of the South Australian public service; and Professor Parker is studying the development of Papua and New Guinea administration. Comparative political studies include those by Dr Rigby and Mr Cleary on Soviet national party and regional administrations, by Professor Parker on New Guinea political development, by Mr Leng on Malaysian state politics and by Miss Silverman on political protest movements in U.S.A., U.K. and Australia. In world politics Mr Burns is working at a revision of certain aspects of international relations theory and Mr Cooksey on A.L.P. foreign and defence policies, while Mrs Heathcote has just completed a monograph on the crisis of supranationality in Europe. Projects being rounded off by Professor Hughes on his departure are reported in full below.

Students

Mr. G. L. Kristianson and Captain Dante C. Simbulan were successful in their examinations for the Ph.D. degree, their topics being respectively "Pressure group activities of the Returned Servicemen's League", and "A study of the socio-economic elite in Philippine politics and government, 1946-63". Mr. Kristianson is preparing his thesis for publication as a book. He has now joined the University of Saskatchewan.

Mr. J. W. Cleary, B.A., continued his study of politics and administration in Kazakhstan, and has drafted a number of chapters for his Ph.D. thesis.

Mr. R. J. Cooksey, B.A., research scholar enrolled for the Ph.D. on the subject: "The structure of power and opinion in the Australian Labor Parties over foreign and defence policies, 1931-1943", has accepted appointment as Lecturer in the School of General Studies Department of Political Science. After taking up duty there at the end of March next he will continue his course for the degree as a staff candidate, under supervision of this Department as before.

Mr. G. S. Harman, M.A. was enrolled as a research scholar for the Ph.D. with the topic: "Political activities of major primary producer organisations in New South Wales"; he began his course at the end of August, has completed preliminary reading and discussions with his supervisor and made promising contacts with some of the relevant organisations.

Mr. R. M. Harney, B.A., a research scholar enrolled for the Ph.D., altered his research topic slightly to read: "State Enterprises and the Australian Labor Parties: New South Wales, Queensland and Western Australia." For personal reasons Mr. Harney's course and scholarship were suspended for two months during the year; in order to make up for delays in settling on the topic in the earlier part of the course, it has since been extended to the 30th May, 1966; Harney is now well advanced on the final draft of his thesis.

Mr. G. N. Hawker, B.A., a research scholar enrolled for the Ph.D. on the topic: "The development of the South Australian Civil Service, 1836-1936", has planned and completed a first draft of his thesis, which may have to end at 1900 in order to incorporate hitherto unrecorded background aspects of the colony's history. He spent a considerable period on field work on original records in Adelaide, and had completed the examination of relevant materials outside that State.

Mr. Hin-Seak Leng, B.A., M.P.A., was enrolled in January as a research scholar for the Ph.D. degree, his topic being: "Malaysia: a case study in political modernisation", the original intention being to study three States of the federation. Since embarking on a period of nine months' field work in Malaya, commencing in July, Mr. Leng has

reconsidered the scope of his project, which may as a result be concentrated on the one State of Penang.

Mr. M. J. Lewis, B.A., who had completed the documentary and field research for his Ph.D. thesis on British Labour Party attitudes towards the European Common Market, has had his course and scholarship suspended for two years from May, 1965, for personal reasons.

Mrs. C. J. Morgan, B.A., a research scholar for the Ph.D. degree with the topic: "The role of the First Minister in Australian Governments", has completed work on a number of the case studies involved, and written up the relevant drafts. She has some further documentary work and interviewing to complete before writing the final draft of her thesis.

Miss S. J. Silverman, M.A., research scholar, is engaged in a final revision of her thesis on "Political protest movements: three case studies".

Research Activities

A number of projects were brought to completion during the year, and are reflected largely in the list of publications below. They included two short studies by Professor Parker of political and administrative development in Papua and New Guinea; contributions by Mr. Burns and Mrs. Heathcote to the Defence Studies Seminar on Nuclear Dispersal in Asia and the Indo-Pacific Region (see 1964 Report); an essay of book length on the Australian Labor Party by Dr. Rawson; the major survey of the Papua-New Guinea elections, 1964, jointly edited by Dr. Hughes and others, together with his study of the 1963 Queensland General Election; penultimate draft of a book on the contemporary "Commonwealth Bureaucracy", by Dr. Caiden; and a monograph by Mrs. Heathcote on The Crisis of European Supranationality.

Dr. Rigby continued his research on the composition of the Soviet Communist Party, 1917-1964, and Mr. Burns his work on international relations theory since 1945.

Other Activities

Professor Parker was abroad on study leave from March to September. He travelled widely in the United States and in six of the English-speaking countries of tropical Africa, concentrating on current trends in research on political and administrative development in modernising states, and on measures for "localisation" and training of the former colonial civil services in such states. He attended the mid-West Conference of the American Political Science Association at the University of Indiana in April, and the 13th triennial Congress of the International Institute of Administrative Sciences at UNESCO House,

Paris, in July. He presented seminar papers at the Universities of Pittsburgh and Chicago and at the Paris Congress, and at a number of the administrative training institutions in Africa. In England he worked at the Institute of Commonwealth Studies, London, and made brief visits to the Universities of Manchester, London and Sussex and to Nuffield College, Oxford.

While in England Professor Parker arranged for Dr. Aitkin to spend four months, en route from Nuffield College to take up his Research Fellowship in Canberra, studying survey, statistical and computer techniques at the Survey Research Center, Institute for Social Research, University of Michigan, as a research assistant to Dr. Donald Stokes, Acting Head of the Center, and Dr. David Butler of Nuffield College who will be a Visiting Fellow in the Department in 1966.

Dr. Caiden assisted in training programmes conducted by the Commonwealth Public Service Board, the Department of External Affairs, and the State Electricity Commission of Victoria; he also acted as Editorial Consultant to the Public Personnel Review, Chicago.

Mr. Hawker was awarded second prize in the Essay Competition of the A.C.T. Group of the Royal Institute of Public Administration,

All members of the Department in Canberra took part in the Work-in-Progress Seminar held throughout the Second Term.

Publications

BURNS, A. L.

'Nuclear Forces in Australia' and 'Measures against Nuclear Dispersal in the Indo-Pacific Area.' In Nuclear Dispersal in Asia and the Indo-Pacific Region, Defence Studies Project (The Australian Institute of International Affairs), A.N.U., Canberra, 37-64 and 88-101, February 1965.

'Must Strategy and Conscience be Disjoined?' World Politics, XVII, iv, 687-702, July 1965.

'Australia's Long-term Strategic Situation', International Journal, XX, iv, 443-462, Autumn, 1965.

CAIDEN, G. E.

'A.C.S.P.A. and Education.' Melbourne, 1964, 42 pp. (pamphlet)

'The Environment of Public Personnel Management in Australia.' I.P.A. (A), Melbourne, 1964, 22 pp. (Reproduced in Business Review, VII, x-xi, 477-86, December 1964- January 1965).

'Towards an Australian Efficiency Council.' A.I.M., Melbourne, 1964, 27 pp.

'The Commonwealth Public Service Associations as a Pressure Group.' Aus. J. Pol. Hist., X, iii, 296-323, December 1964.

The A.C.P.T.A.: A Study of White Collar Public Service Unionism in the Commonwealth of Australia 1885 - 1922, Canberra 1965 (roneo), 380 pp.

'The Higher Grades Examination in the Public Service of New South Wales.' Public Personnel Review, Chicago, XXVI, iii, 160-3, June 1965.

'The Political Role of the Commonwealth Bureaucracy.' Sydney 1965, 22 pp.

'A Comment on the Ethics of Patent Examination.' Industrial and Intellectual Property in Australia, II, iii, 33-5, September 1965.

'Career Service, Melbourne University Press, 1965, xviii + 530 pp.

'Ellis and the Department of the Interior', in Schaffer B.B. and Corbett D.C. (eds). Decisions. Cheshires, 1965, pp. 225-243.

CLEARY, J. W.

'The Virgin Lands.' Survey, A Journal of Soviet and East European Studies, No.56, 95-105, July 1965.

COOKSEY, R. J.

'Political Review', Australian Quarterly, XXXVII, iv, 94-105, December, 1965.

HEATHCOTE, NINA.

'United Nations and Nation-building.' International Journal, XX, i, 20-32, Winter 1964-1965.

'Nuclear Dispersal: China, India and Japan' and resumes of seminar discussion. In Nuclear Dispersal in Asia and the Indo-Pacific Region, Defence Studies Project (The Australian Institute of International Affairs), A.N.U., Canberra, 65-83 and 1-33, February 1965.

'UN as Peacekeeper.' Current Affairs Bulletin, XXXVI, vi, 82-96, August 1965.

The Crisis of European Supranationality, Canberra, Political Science Department R.S.S.S. Occasional Papers No. 1, (Mimeo), viii + 45pp.

HAWKER, G. N.

'"Publish ... to All the Nation"?' Public Administration (Sydney), XXIV, iii, September 1965, 263-271.

HUGHES, C. A.

'Political review.' Aust. Quart., XXXVII, i, 82-96, March 1965; ii, 85-95, June 1965; iii, 104-11, September, 1965.

'The Development of the Legislature: the Legislative Councils'; 'The Moresby Open and Central Special Electorates'; and, with Paul W. van der Veur, 'The Elections: An Overview'; being chapters 2, 16 and 18 respectively of David G. Bettison, Colin A. Hughes and Paul W. van der Veur, (eds.): The Papua-New Guinea Elections 1964. Canberra, Australian National University, 1965, xi + 545 pp.

PARKER, R. S.

'Departments and God-Professors'. Vestes, VIII, i, 17-24, March 1965.

'Northern Australian Development'. Public Administration (Sydney), XXIV, i, 83-87, March 1965.

'The End of Public Administration'. Public Administration (Sydney), XXIV, ii, 99-103, June 1965.

'Management training in Australia'. The Australasian Manufacturer Annual, Sydney, 1965, 205, 214.

'Power in Australia'. Australian & New Zealand Journal of Sociology, I, ii, 85-96, October, 1965.

'The Creighton Case', in Decisions: Case Studies in Australian Administration, eds. D.C. Corbett and B.B. Schaffer, F.W. Cheshire, 1965, 201-222.

(with V. Subramaniam) -

'"Public" and "Private" Administration'. International Review of Administrative Sciences, XXX, iv (1964) 354-366.

RAWSON, D. W.

'The A.L.P. Federal Machine.' Aust. Quart., XXXVII, iii, 25-34, September 1965.

RIGBY, T. H.

'Crypto-Politics.' In Walter Laqueur (Ed.), The State of Soviet Studies, (Cambridge, Mass., 1965), 144-155.

'Australasia' (and International Communism), Survey, liv. 131-143, January 1965. (Reprinted in L. Labedz (Ed.)) International Communism after Khrushchev (Cambridge, Mass., 1965).

'The De-concentration of Power in the U.S.S.R. - 1953-1964', being chapter 2, 17-45, of Miller, J.D.B. and Rigby, T.H., eds: The Disintegrating Monolith, Australian National University, 1965, xiii + 264 pp.